

### The Upper Colorado River Endangered Fish Recovery Program: A Continuing Collaborative Success Story











### Angela Kantola, Assistant Program Director





#### Colorado pikeminnow Ptychocheilus lucius

### Razorback sucker Xyrauchen texanus

### Humpback chub Gila cypha

Jugar & Smelar

Bonytail Gila elegans

# Threats:

### Water depletion

Large

reserv

Nonnative fish

Fish barriers





The Recovery Program was established in 1988 to address conflicts between the Endangered Species Act and water development

### Potential train wreck:

In the mid to late 1970s, U.S. Fish and Wildlife Service determined that <u>any</u> further depletion of water from the upper basin would result in jeopardy to endangered fish.



1984: Federal agencies, states, environmental groups, and water users began negotiations.

They recognized the conflicts were a <u>symptom</u> of the problem that the fish were endangered.

**SOLUTION:** Recover the fish.

- 1985: Recovery Program proposed.
- 1987: Framework document completed.

1988: Cooperative Agreement signed by the Secretary of the Interior, governors of Colorado, Wyoming, and Utah, and the Administrator of the Western Area Power Administration

# Multi-Agency Partnership



STATES
Utah
Colorado
Wyoming

### FEDERAL AGENCIES

- U.S. Fish and Wildlife Service
- U.S. Bureau of Reclamation
- National Park Service
- Western Area Power Administration

#### **INTEREST GROUPS**

Water users (Colorado, Utah, Wyoming)
Environmental organizations
Colorado River Energy Distributors Association

Goal: Recover the endangered fish as water development proceeds in compliance with the Endangered Species Act and state water law.





# Recovery elements

#### Habitat Development

Habitat-Flow Management

#### **Research and Monitoring**

Managing Nonnative Fish

**Stocking Endangered Fish** 

## Flow protection

- Operation of Federal dams/ reservoirs
- Improved efficiency of irrigation systems
- Cooperative reservoir operations
- Partnered in a new water storage project



**Elkhead Reservoir** 

## Habitat restoration

### Restore floodplains

#### Provide fish passage

Screen diversions

ARE



# Nonnative fish management

- Regulate nonnative fish stocking
- Prevent escapement from impoundments
- Change state fishing regulations to increase harvest
- In-river management of most problematic species
- Research/monitoring







## Propagation, genetics, and stocking











Upper Basin annual stocking goals (Integrated Stocking Plan)

Stocked Razorback Suckers:

Razorback sucker annual stocking goal = 29,700, age 2, ~12"

- Fish recaptured up to 9 years after stocking
- Fish moving among rivers
- Ripe fish recaptured at spawning sites
- Larval fish captured (documenting reproduction)
- Juveniles captured (indicating larval survival)

# Stocked Bonytails:

 Bonytail annual stocking goal = 15,990, age 2+, ~8"



- Recaptures throughout basin
- Low recapture rates and poor body condition indicated low survival past one year after stocking
- Stocking expanded into floodplain wetlands and alluvial reaches to improve growth and survival
- Fish conditioned to flows prior to stocking
- 2009: Numerous, healthy fish recaptured in Green River more than one year after stocking

## Research and monitoring







## Population Status Colorado pikeminnow



- Adult abundance in Colorado River system has increased from 440 in 1992 to 889 in 2005.
- Adult abundance in Green River system declined from 3,100 to 2,300 in 2001-2003.
  - Hypothesis: reduced recruitment (especially in middle Green River) attributed to increases in nonnative fishes and habitat changes associated with recent drought.
  - 2006 2008 sampling data show strong reproduction in 2006 and 2007, with fish recruiting to the population (report pending).

# Population Status Humpback chub



- ~ 3,000 adults in Black Rocks and Westwater canyons (Colorado R.)
- 1,000? adults in Desolation/Gray canyons (Green R.)
- Populations in Yampa Canyon (Yampa R.) & Cataract Canyon (Colorado R.) small (as they were historically), each consisting of up to a few hundred adults.

## **Other Recovery Elements:**

 Information, education, and public involvement

### Program management





## ESA Compliance and Water Projects 1/1/1988 - 6/30/2009

**# Consultations** Total Depletions (acre-feet)

1693 2,371,762 (2,084,938 hist.)

(633 consultations <100 af)



The Upper Colorado River Endangered Fish Recovery Program works for water users and endangered fish... because:

 Cooperation and collaboration are more fruitful than confrontation. Consensus-based collaboration takes:

- Time, patience, tenacity
- Creativity
- Tolerance & respect
- Listening to others
- High level of commitment
- Integrity & leadership
- Letting go of "us vs. them" mentality
- Accepting that no one gets complete "certainty"

### Keys to Success:

- Develop a common goal (shared vision).
- All the details don't have to be resolved up front.
- Take one bite of the elephant at a time; build on successes.
- Adaptive management is key: we learn as we go.
- Develop relationships; build trust.
- Move from "stakeholders" to "partners" mindset.

- Avoid litigation.
- Use consensus-based decision making.
- Build strong Congressional support.
- Develop long-range plan with measurable objectives.
- Balance scientific rigor with "getting it done." Sound science builds trust.
- Develop an effective governance structure.
- Provide adequate staffing.

## The Colorado River Home to native fish for millions of years





oradoriverrecovery.org Angela\_Kantola@fws.gov 303/969-7322, ext. 221



# **Program Expenditures**

#### Upper Colorado River Endangered Fish Recovery Program

Total Partner Contributions = \$199,034,500 (FY 1989-2009)



21 years, \$199M. \$23.7M (12%) from FWS (~\$1.1M/yr) \$8.40 from partners for every \$1 FWS

## **Program Structure**



## **Legislative History**

- 2000: P.L. 106-392 provides federal and non-federal cost sharing for capital construction projects and annual base funding.
- 2002: P.L. 107-375 extends authorization period to complete capital construction projects through 2008.
- 2006: P.L. 109-183 authorizes an additional \$15 million in federal funds for capital construction projects and extends construction period through 2010.
- 2009: Sec. 9107 of H.R. 146 Omnibus Public Lands Mgmt. Act (signed 3/30/09) authorizes an additional \$15 million in federal funds to repair/replace capital construction projects and construct Tusher Wash fish screen; extends construction period through 2023.