The People's Way Project:

How traditional ways of knowing the land led to the creation of the most extensive wildlife-sensitive highway in North America

By Kim Skyelander





Size: 1,938 square miles

(1,317,000 acres)

Population: 21,259 of that, only

6,100 are tribal members





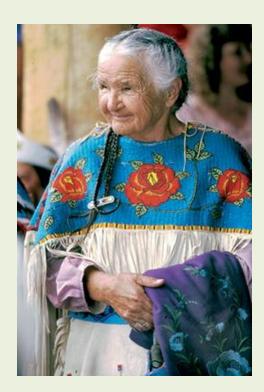




Salish

Kootenai

Pend D'Oreille





Flathead Lake

Flathead River

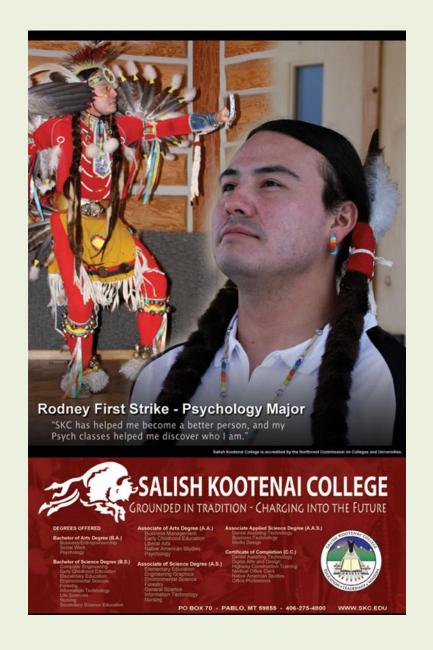
Mission Mountains

National Bison Range

Ninepipe National Wildlife Refuge

Major Sources of Income

- Revenue from Kerr Dam (which they lease to Montana Power Company)
- The Kwataqnuk ("where the water leaves the lake") resort and casino
- S&K Holding—an electronics manufacturing firm
- Salish Kootenai College
- Land leasing, selling timber, seasonal agriculture, tourism
- Tribal and government employment



The People's Way Project

The Challenge...

Reconstruct 53 miles of U.S. Hwy 93 to meet safety and capacity needs while respecting tribal cultural, community and environmental values.



















The Problem...

"Pray for me, I drive 93"

Montana's most dangerous two-lane highway...

From 1995-1999, 42 people were killed and 727 were injured along the 53 mile stretch of highway.



The Proposal... (MDT, 1989)

Expand U.S. 93 into a **four-lane undivided highway** with

- wider lanes and shoulders,
- straighter and flatter alignments
- more passing and turning lanes
- and fewer access roads bisecting the highway

Highest levels of safety and capacity for the road at the lowest cost.



The Opposition...

CS&KT strongly opposed the plan because of concerns that a four-lane highway would:

- accelerate non-tribal development
- adversely affect wildlife and wetlands
- damage tribal cultural and spiritual sacred sites
- erase parts of tribal history etched into the landscape





"The road is a visitor and should respond to and be respectful of the land and Spirit of Place."

Tribal elders







Spirit of Place is a continuum of everything on the reservation that is seen and unseen,
touched and felt,
and traveled through.

Stalemate...

For 10 years, the three governments could not agree on:

lane configurations,

design criteria, or

environmental impacts and enhancements.







Tribal

Circular thinking – all things related

Humans part of nature

Social, cultural, spiritual

Process of relationships

Hwy Departments

Linear thinking – get from point A to B

Humans separate from nature

Intellectual, physical, economic

End product

Solutions...

In the fall of 1998, MDT hired Skillings-Connolly Inc. of Lacey, WA.

Context-Sensitive Design-

A new kind of planning defined as "a collaborative, interdisciplinary approach that involves all stakeholders to develop a transportation facility that fits its physical setting and preserves scenic, aesthetic, historic, and environmental resources, while maintaining safety and mobility."

Yes!

In the spring of 2000, the Tribes hired Jones & Jones Architects—to develop concepts for landscape architecture, roadway aesthetics, and mitigation.

- using natural materials like locally quarried stone
- landscaping along the road to enhance the characters of the towns
- dodging and maintaining pond and lake integrity and restoring those that have been divided by the existing highway





- healing the scars from road cuts and blasting
- install interpretive/name signs conveying the important cultural and natural landscape information in Salish, Kootenai, English
- re-vegetate with indigenous plants and soils, and preserving existing trees and outcrops as much as possible
- install wildlife crossing structures for animal movement and to connect habitats





Finally...

On Dec. 20, 2000 the three governments signed a historic memorandum of agreement that outlined areas where the three groups could agree on road design and environmental impacts.

"The words in the MOA are about rebuilding a road," says Fred Matt, the CSKT's tribal council chairman. "But the process leading up to it was about listening to each other, rebuilding trust, honor, and mutual respect among the governments."

Moler, 2002



"We got away from this notion that the road is the important thing," says Jim Sipes, a Jones & Jones senior associate. "The road is the visitor. You've got to be mindful that there's a history to be respected. Now we have a road that is integrated with the land rather than slicing through it; it fits the landscape."

Moler, 2002



Goals:

Restore habitat, create corridors for wildlife migration, and conserve all species and increase human safety by reducing the number of animal-vehicle collisions.



Why the People's Way Project is Unique

42 wildlife crossings in 56-miles of highway

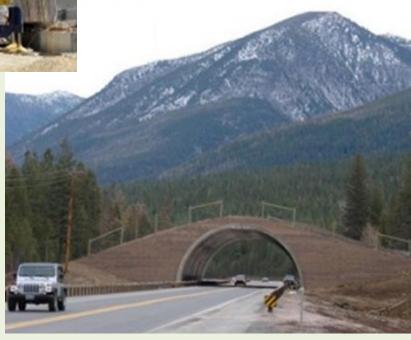
- 8 open-span bridges
- 33 corrugated metal pipe or concrete box culverts of various sizes,
- one 26-foot-high, 54 feet wide and 200-foot-long tunnel overcrossing
- over 16 miles of fencing (8.3 on one side of the highway, 8.3 on the other
 on three different sections)
- all the crossings have "wing fencing" of up to a quarter-mile on either side of them to help guide the animals to their safe passage.





2009, \$1.88 million

Total project cost = \$121 million





May of 2008 - December of 2009, camera work and tracking surveys documented a bit over 6,500 wildlife crossings or uses of the crossing structures.

In 2008:

3,647 white-tailed deer 24 black bears 4 grizzly bears 1 elk 1 moose 147 mule deer 17 mountain lions or bobcats 121 coyotes 255 "miscellaneous species," including muskrats, skunks, raccoons, badgers, otters, beavers, mice, rabbits, wood rats, weasels, owls, pheasants, and grouse.







The Midwest Research Institute, of Kansas City, MO, (one of the nation's premier traffic operations and safety consultants,) has predicted that over the next 20 years the new road design will:

- reduce fatal crashes by 70,
- injury crashes by 520, and
- property-damage-only crashes by 650,
- for a total of 1,240 fewer incidents.



What Next?

- Another 17 to 18 wildlife crossing structures on more sections of Highway 93 North.
- The addition of numerous reptile and amphibian crossings.
- US 93 South will have 19 large mammal crossing and numerous small animal crossings in a 25 mile stretch.















